

COTTONWOOD HEIGHTS

ORDINANCE NO. 188

AN ORDINANCE AMENDING AND RESTATING CHAPTER 14.56, COTTONWOOD HEIGHTS CODE (SPECIAL EVENTS)

WHEREAS, effective 14 January 2005, the city council (the "*Council*") of the city of Cottonwood Heights (the "*City*") adopted a code of ordinances (the "*Code*") for the City; and

WHEREAS, the Council now has determined that a need exists to amend Chapter 14.56 of the Code ("*Chapter 14.56*") concerning special events using public property in the City; and

WHEREAS, the Council met in regular session on 8 May 2012 to consider, among other things, amending and restating Chapter 14.56 as proposed; and

WHEREAS, the Council has reviewed proposed amended and restated Chapter 14.56, a copy of which is attached as an exhibit hereto and is incorporated herein by this reference; and

WHEREAS, after careful consideration, the Council has determined that it is in the best interest of the health, safety and welfare of the citizens of the City to so amend and restate Chapter 14.56 of the Code as proposed;

NOW, THEREFORE, BE IT ORDAINED by the city council of the city of Cottonwood Heights as follows:

Section 1. **Amendment and Restatement of Chapter 14.56**. The Council hereby amends and restates Chapter 14.56 of the Code as shown on the attached exhibit.

Section 2. **Action of Officers**. All actions of the officers, agents and employees of the City that are in conformity with the purpose and intent of this ordinance (this "*Ordinance*"), whether taken before or after the adoption hereof, are hereby ratified, confirmed and approved.

Section 3. **Severability**. All parts of this Ordinance are severable, and if any section, paragraph, clause or provision of this Ordinance shall, for any reason, be held to be invalid or unenforceable, the invalidity or unenforceability of any such section, paragraph, clause or provision shall not affect the remaining sections, paragraphs, clauses or provisions of this Ordinance.

Section 3. **Repealer**. All ordinances or parts thereof in conflict with this Ordinance are, to the extent of such conflict, hereby repealed.

Section 5. **Effective Date**. This Ordinance, assigned no. 188, shall take immediate effect as soon as it shall be published or posted as required by law and deposited and recorded in the office of the City's recorder, or such later date as may be required by Utah statute.

PASSED AND APPROVED this 8th day of May 2012.

COTTONWOOD HEIGHTS CITY COUNCIL



Linda W. Dunlavy
Linda W. Dunlavy, Recorder

By Kelvyn H. Cullimore, Jr.
Kelvyn H. Cullimore, Jr., Mayor

VOTING:

Kelvyn H. Cullimore, Jr.	Yea <input checked="" type="checkbox"/>	Nay <input type="checkbox"/>
Michael L. Shelton	Yea <input checked="" type="checkbox"/>	Nay <input type="checkbox"/>
J. Scott Bracken	Yea <input checked="" type="checkbox"/>	Nay <input type="checkbox"/>
Michael J. Peterson	Yea <input checked="" type="checkbox"/>	Nay <input type="checkbox"/>
Tee W. Tyler	Yea <input checked="" type="checkbox"/>	Nay <input type="checkbox"/>

DEPOSITED in the Recorder's office this 8th day of May 2012.

POSTED this 8th day of May 2012.

577898.1

Chapter 14.56

SPECIAL EVENTS

Sections:

- 14.56.010 Purpose.**
- 14.56.020 Application of provisions.**
- 14.56.030 Definitions.**
- 14.56.040 Permit required.**
- 14.56.050 Exemption from permit requirement.**
- 14.56.060 Permit—Application procedures.**
- 14.56.070 Permit—Application processing.**
- 14.56.080 Permit --- Event requirements and restrictions**
- 14.56.090 Permit—Fees.**
- 14.56.100 Permit —Approval and denial.**
- 14.56.110 Permit—Liability insurance and indemnification.**
- 14.56.120 Appeal procedures.**
- 14.56.130 City liability.**
- 14.56.140 Violation—Penalty.**
- 14.56.150 Protest zones.**

14.56.010 Purpose.

The purpose of this chapter is to establish permit requirements for special events staged on or affecting public streets and public property in the city to ensure, *inter alia*, that such events are conducted in a way that appropriately balances the public's right to engage in free speech with the cost and inconvenience to the general public and disruption of public services attributable to such event.

14.56.020 Application of provisions.

This chapter imposes regulatory requirements on certain activities which are held on public streets and public property in the city and which are defined as "special events." The requirements imposed by this chapter do not alter, supersede or nullify any requirements contained in other statutes,

ordinances or regulations which may also regulate these same activities. These requirements shall be applied in a content-neutral manner and without discrimination as to race, religion, sex, national origin, political affiliation or other unlawful discriminatory classification.

14.56.030 Definitions.

For the purpose of this chapter, the following words shall have the following meanings:

A. "Administrator" means the city's business license administrator or other designee of the city's manager. The administrator may prepare and distribute checklists and other informational materials for use by the public and others regarding the special events permit process. The administrator shall assist members of the public to apply for and receive special event permits, and shall facilitate contact with other public agencies that have a role in issuing a permit.

B. "Application" means an application for a special event permit.

C. "Athletic event" means an organized competitive or recreational event in which a group of 50 or more people collectively engages in a sport or form of physical exercise, such as running, jogging, walking, bicycling or skating, on any public street or property.

D. "Block party" means an outdoor public party staged by residents of a neighborhood that requires closing down the public street accessing that neighborhood, so long as the street in question is not classified by the city for more intensive use than as a "residential collector" street.

E. "CHPD" means the city's police department.

F. "Conducting business" means the sale, or display or contracting for sale, of goods or services.

G. "Entertainment event" means an organized event involving the preplanned participation of more than 50 people, having as its primary purpose the entertainment or amusement of people, such as parades, carnivals, fairs, concerts, block parties, movie or television film events, or neighborhood gatherings, on any public street or property.

H. "Event organizer" means the individual or organization sponsoring the event or otherwise responsible for event arrangements and payment of support fees.

I. "Free speech" means any speech or expressive activity that is protected by the constitutions of the United States and/or the state of Utah, such as speechmaking, picketing, protesting, marching, debating, or demonstrating concerning public issues; provided such activities do not unduly disrupt or interfere with traffic on public streets or the use of public places by other members of the public.

J. "Park" means a public park located within the city.

K. "Park owner" means the entity that owns or manages a park, including the city, the Cottonwood Heights Parks and Recreation Service Area, or Salt Lake County, as applicable. The city shall identify the park owner of any specific park upon written request from an event organizer.

L. "Political event" means an organized event having as its primary purpose the exercise of free speech on any public street or property.

M. "Protest zone" means an area set aside on public property specifically designated for persons to exercise free speech rights.

N. "Public forum" means public streets and property in the city that traditionally has been used by the public for assembly and free speech, or public property that has not been traditionally open for public assembly and free speech but that the city has opened for

use by the public as a place for assembly and free speech.

O. "Public property" means any real property located in the city that is owned or operated by a public entity other than the federal government or the Utah state government.

P. "Public street" or "public road" means a public highway (including associated sidewalks) within the city not designated as a state highway.

Q. "Sidewalk" means the public walkway area adjoining a public street, which usually is located between the curb line and the fence line on either side of a public street.

R. "SLVHD" means the Salt Lake Valley Health Department.

S. "Special event" or "event" means an athletic event, an entertainment event, a political event, or other organized event whether held for profit, nonprofit or charitable purposes that attracts participants and/or observers and is conducted on public streets or property.

T. "Spontaneous event" means an event that is occasioned by news or affairs coming into public knowledge less than 48 hours before the event and is conducted at a public forum.

U. "Support fee" or "fee" means a fee charged by the city for the cost of providing added police protection, traffic control, road closures, cleanup of public facilities or other required city services before, during, or after the event. Support fees may be waived by the city if the event constitutes an activity that is exempted from permit requirements under subsection 14.56.050.

V. "UDOT" means Utah Department of Transportation.

W. "UFA" means Unified Fire Authority.

X. "UTA" means Utah Transportation Authority.

14.56.040 Permit required.

A. It is unlawful for any person or entity to organize and hold a special event without first obtaining a special event permit and paying the fees as required in this chapter.

B. It is unlawful for any person or entity to impede access to, or cause the closure of, any public street in association with a special event without first obtaining a special event permit and paying the fees as required in this chapter. Liability under this chapter shall only apply to organizers and shall not extend to mere participants of a non-permitted special event.

14.56.050 Exemption from permit requirement.

This chapter shall not apply to:

A. Political events at a public forum involving 50 people or less;

B. Special events held at a park pursuant to a reservation agreement or other written contract between the event organizer and the park owner, so long as the attendance at such event does not exceed the lesser of (1) any maximum number of attendees specified in the reservation agreement, or (2) the capacity of the park facilities as determined from time to time by the park owner.

C. Any meeting that is subject to the Utah Open Meetings Act;

D. A spontaneous event held at a public forum; provided that organizers of spontaneous events are encouraged to give as much advance notice as reasonably possible to allow the city to provide services necessary to promote, protect and assure the safety and convenience of the public in their use of public streets and property.

E. Use of parks for organized league play of athletic events, such as youth soccer leagues, pursuant to a reservation agreement or other written contract between the athletic league and the park owner; or

F. Public school events:

1. that are located on, or directly adjacent to, public school property which do not impair the use of adjoining public streets; or

2. that the city's manager, in consultation with CHPD and such other city departments as the manager deems appropriate, determines will not impair the use of public streets and will not result in the city incurring material unreimbursed support fees.

14.56.060 Permit—Application procedures.

A. All applications for special event permits shall be made on a special event permit application form prescribed by the city and shall include the following information:

1. Type and description of event;

2. Name of the event organizer, contact person, address, telephone number and email address;

3. Proposed date, together with beginning and ending times;

4. A detailed site map of the event which includes the location, available parking, staging, booth/table setup, restroom availability, etc.;

5. Estimated numbers of event staff, participants and spectators;

6. Admission fee, donation, or other consideration to be charged or requested;

7. Signature of applicant and applicant's affirmation that the information contained in the application is true and correct to the best of applicant's knowledge;

8. Approval permit from the park owner if using any park not owned by the city;

9. If alcohol service is legally permissible and will be present at the event, alcohol permit application forms and background checks;

10. If the event is a block party or other event that would require closure of a public street, the applicant must collect and submit

with the application form a list of signatures consenting to the street closure from all neighbors whose vehicular access to their property would be affected by the street closure;

11. Services requested from parks (electrical power, water, stage, sound system, etc.), police, fire, public services or other city departments;

12. Special event sales tax identification number and temporary city business license for any sales of goods or services in connection with the special event;

13. Traffic control plan pursuant to subsection 14.56.080; and

14. Such additional information as the city reasonably may specify on the city-prescribed application form.

B. Application forms may be obtained from the administrator, and also may be available on the city's website.

C. Completed application forms should be submitted to the administrator at least 60 calendar days before the event is publicized, in order to allow sufficient time to process the application and to allow timely appeal to the manager if the application is denied. The administrator will endeavor to notify the applicant within 15 days after application filing of approval or disapproval of the application. Applications submitted less than 30 days prior to the scheduled event shall be denied unless:

1. The applicant demonstrates to the city manager that compliance with the 30-day deadline was impractical or impossible due to the nature of the event; and

2. The city manager determines that:

(a) All requirements of this chapter have been met;

(b) The city is reasonably able to properly evaluate the application in the available time in the ordinary course and conduct of city's business; and

(c) The city will have sufficient time to properly prepare for the event in the ordinary

course and conduct of city's business, in a manner that will protect the safety and general welfare of both the event participants and the city's residents.

D. No advertising of a special event shall occur until city approval of the special event is granted and a special event permit is issued.

E. Special events which cross or involve multiple governmental jurisdictions shall be approved only if the applicant also obtains formal authorization from all affected governing bodies and attaches such authorization(s), or a detailed written explanation of the status of such authorization(s), to the application. A permit issued by another governmental entity shall not exempt an applicant from obtaining a city permit. The administrator may provisionally grant a city permit under this chapter if the administrator determines that appropriate applications to all other affected governmental entities have been filed and are being diligently pursued; provided that such provisional grant of a city permit may be revoked if all required permits from other affected entities are not issued before the occurrence of the special event.

14.56.070 Permit—Application processing.

A. Upon receipt of an application, the administrator shall circulate copies of the application to such agencies and offices as the administrator reasonably deems appropriate for the purpose of obtaining their approval or disapproval of the proposed special event, such as:

1. SLVHD;

2. CHPD;

3. UFA;

4. The city director of public works; and

5. Any other city department which is to provide a service in connection with the special event.

B. In reviewing an application, the departments involved shall consider the following:

1. The impact of the special event on the traffic, security, health and safety of the public;

2. Probable interference to public access and use of public streets and other public properties and facilities;

3. Appropriate, reasonable requirements for the mitigation of traffic, security, health and safety concerns, and an evaluation of the probable sufficiency of measures proposed by the applicant to resolve those concerns;

4. The demonstrated ability of the applicant to comply with requirements necessary to protect the safety, health and welfare of the public;

5. The location and duration of the special event and the city's ability to accommodate the event with its available resources;

6. Other previously-approved special events that could cause scheduling conflicts during the same period and/or over-extend the city's available resources; and

7. Previously-approved special events which have impacted, or will impact, the same neighborhood(s) in the same calendar year.

C. The departments involved in reviewing an application may impose additional requirements or conditions necessary to protect the public interest by ensuring traffic management, security of property, or the health and safety of the public.

D. If an application includes any material misrepresentation, such as materially understating the anticipated number of attendees, and the city reasonably determines that such material misstatement was either intentional or the result of gross negligence by the applicant, then the applicant and its principals shall (1) be liable to the city for any and all costs incurred by

the city as a result of the misrepresentation, and (2) not be allowed to receive another special event permit from the city for a period of two years unless otherwise determined by the city council. The city reserves the right to pursue all other legal remedies against the applicant and its principals concerning the misrepresentation.

14.56.080 Permit—Event requirements and restrictions.

A. City support services will be provided for special events as determined by the city to protect public health, safety and welfare, subject to the payment by the event organizer of the city's cost of providing such services as provided in this chapter.

1. Before city approval is granted for a special event, the event organizer shall pay to the city the city-estimated support fees as specified in section 14.56.090.

2. City support services will be limited to those deemed necessary by the city to protect public health, safety and welfare and to reimburse for private use of public property. Police protection needs and support will be determined and administered by CHPD. Parks, streets and public places-related needs and support will be determined and administered by the city's manager or designee in consultation with any park owner(s). The event organizer may be obligated to pay other public entities such as UFA for support services in addition to those incurred by the city.

3. The event organizer will be billed by the city for the remaining support fees above any estimated costs paid prior to receiving city approval. Typically, such invoice shall be submitted by city within 30 days after the event. Invoiced amounts are due and payable within 30 days after the invoice date. Any refund due to the event organizer will be paid by the city within 45 days after the event if actual costs are less than the estimate.

B. The event organizer shall provide police and fire/emergency services protection and traffic/crowd control as recommended by CHPD, any other city department, UFA, or their respective designees at the sole expense of the event organizer.

C. Barricades meeting the city's requirements shall be provided by the event organizer. For athletic events, jersey barriers or similar to safely separate event participants (such as runners) from vehicles may be required on any major arterial or similar high-use public road in the city, including Wasatch Boulevard, Highland Drive, Ft. Union Boulevard, Creek Road, Bengal Blvd., 1300 East and Union Park Avenue.

D. The use of a park for an event (such as the start/finish of a race) shall be subject to charges and use limitations in accordance with applicable city ordinances (including chapter 14.60 of this title) and the park owner's rules and regulations.

E. For any event which uses any public street(s), the event organizer must comply with the following additional requirements:

1. A traffic control plan must be submitted to CHPD as part of the application. The traffic control plan must be legible and complete and provide for clearly marked, appropriate detours to minimize traffic inconvenience.

2. If the event uses any public street that is a Utah state road or a UTA route, then the city may also require notification to, and any necessary permits from, UDOT and UTA.

F. The city shall not issue a special event permit for an event (such as an athletic event) which effectively closes down, or materially impairs vehicular use of, any road or intersection in the city for any period of time, without:

- (1) a recommendation from CHPD, and
- (2) approval of the application by the city council, who shall consider the costs

involved and the health and safety of, and anticipated inconvenience to, the public in making a final determination.

G. Excessive street parking for events is discouraged, and the administrator may require an event organizer to submit a detailed parking plan if the event appears to have insufficient off-street parking.

H. Special events that involve movie and commercial filming events are subject to the following additional requirements:

1. Production and support vehicles may not be parked overnight on any street in a residential zone without express written permission from the city.

2. Use of any pyrotechnic or similar flammable visual display must be pre-approved by the city.

3. The event organizer shall notify neighboring businesses and residents in advance of filming and inform them about the potential impact of the event. The city may specify the extent of this notice requirement.

I. In addition to the requirements imposed by this chapter, events that last more than two (2) hours and involve more than 500 people must:

- (1) obtain a "mass gathering permit" from SLVHD; and

- (2) if food service is involved, obtain a temporary food service permit from SLVHD.

J. The event organizer shall be strictly liable to the city or other owner for any damage to public property caused by the event.

K. Any plans (such as for traffic control or crowd control) required to be submitted by the event organizer under this chapter are subject to city's prior review, modification and approval.

(L) If any business will be conducted as part of the event, the event organizer and any such merchants shall obtain a temporary business license from city.

14.56.090 Permit—Fees.

A. Each application for a special event permit shall be accompanied by a nonrefundable application fee as specified in the city's consolidated fee schedule or as otherwise set by the city council to defray the administrative costs of processing the application.

B. Additional support fees shall be charged by the city to cover the costs incurred in providing the police, fire/emergency, public works and other public services required by the event. The city shall provide a good-faith estimate of the additional support fee required upon its approval of the special event permit application, based upon the city's analysis of the personnel and equipment required in view of factors such as the date and time of the event; the route location and length; the anticipated traffic and weather conditions; the estimated number of participants and spectators; the nature, composition, format and configuration of the event; and the estimated time for the event.

C. Additional fees also may be charged by SLVHD, UFA, UDOT, UTA, or other service providers or public entities affected by the special event. The city shall endeavor to ascertain such additional fees in connection with approval of the application, and full payment of such additional fees shall be paid directly to the city before the special event permit is issued.

D. Support or other fees charged for traffic control, police protection, public works support or other public services deemed necessary by the city or other affected public entity for the event shall be paid in full prior to issuance of the special event permit.

E. If a special event is cancelled within 48 hours of the event, then the city shall use its reasonable efforts to mitigate and reduce the support and other fees charged under subsection D of this section, refunding to the

applicant within a reasonable time thereafter any paid amount remaining after covering (or reserving for) losses to the city and other affected providers and governmental entities.

F. Only the following special events shall be exempt from the fees set forth in this section:

1. Political events;
2. Parades of less than one-half mile in length;
3. Events sponsored in whole or in part by the city; and
4. Block parties.

14.56.100 Permit—Approval and denial.

A. A special event permit application shall be approved and a permit shall be issued to the applicant by the administrator upon approval by all affected departments and outside agencies and compliance with the requirements of this chapter. The administrator shall notify the manager and all affected departments and outside agencies of all special events permits issued pursuant to this chapter.

B. The city may deny a permit application for a special event if:

1. The proposed special event violates a law, ordinance, policy or procedure, or regulation related to the time, place or manner of the proposed special event;
2. The proposed special event is not consistent with the intended nature or use of the requested public street or property;
3. The proposed special event is scheduled at a place and time that will disrupt the use of an already-approved special event permit;
4. The proposed special event does not provide for adequate adult supervision for minors scheduled to participate;
5. The proposed location or facility is not adequate to accommodate the proposed special event, or the nature of the event is such that the city does not have sufficient resources available to ensure the health,

safety and welfare of special event participants or the general public;

6. The application for permit contains a material falsehood or misrepresentation;

7. The applicant is legally incompetent to contract, or to sue and be sued;

8. The applicant (or, if the applicant is an entity, then one or more of the applicant's principals) has an unpaid debt to the city for prior costs incurred during a prior special event; or

9. The administrator, in consultation with other affected departments or entities, reasonably determines that the proposed special event poses a significant danger or threat to the public health, welfare or safety, or such event may result in unreasonable inconvenience or cost to the public.

C. The administrator may condition the issuance of a special event permit on the applicant satisfying conditions that the city deems reasonably necessary to ensure the health, safety and welfare of event participants and the general public. For example, the administrator may require the applicant to provide adequate bathroom facilities, security, or post a bond for clean-up or other costs.

D. If a special event permit application is denied, then the administrator shall:

1. Specify in detail the basis for the denial by citing to the law, ordinance, policy, procedure or regulation justifying the denial, and describe how the special event is not consistent with the cited provision; and

2. Describe how any burden on free speech brought about by the denial is necessary to facilitate the city's interest in protecting the health, safety and welfare of the city's residents.

E. The administrator, in consultation with other affected departments and agencies, may revoke any permit upon violation of the conditions or standards for issuance. The administrator also may revoke

a permit in the event of a declared emergency.

F. The CHPD may disperse a special event that is being conducted inconsistent with the conditions of the permit, or in violation of any applicable law.

14.56.110 Permit—Liability insurance and indemnification.

A. No special event permit shall be issued unless and until the applicant has submitted to the administrator a certificate of insurance, listing the city as an additional insured, on an occurrence policy issued by an insurance company authorized to do business in the state, showing comprehensive general liability and property damage coverage of at least \$1.0 Million combined single limit for the event.

B. Only the following special events shall be exempt from the insurance requirements set forth in this section;

1. Political events;
2. Parades of less than one-half mile in length;
3. City-sponsored events; and
4. Block parties.

C. In consideration for the issuing of a special event permit and the use of public streets or property, the applicant shall indemnify, save harmless and defend the city and any other affected public entity, and their respective officers, employees, agents and volunteers, against any claim, action or proceeding for loss, damage or expense (including, without limitation, attorneys' fees and costs) sustained on account of injury, death or property damage occurring by reason of, in connection with, or arising out of the special event.

14.56.120 Appeal procedures.

Any applicant aggrieved by the administrator's denial of a special event permit may appeal such decision to the city's manager or designee. All appeals shall be in

writing, shall state the specific grounds for the appeal, and shall be filed with the manager within ten calendar days after the date the applicant received notice of the administrative denial. An applicant aggrieved by the decision of the manager concerning such appeal, or of the city council concerning the permit application (see, e.g., section 14.56.080(F)(2)), may seek judicial review in Third District Court of such decision pursuant for a period of 30 days after the issuance of the manager's or the city council's (as applicable) decision.

14.56.130 City liability.

By issuing a special event permit, the city makes no guarantees and assumes no liability for the safety of participants or spectators of special events.

14.56.140 Violation—Penalty.

In addition to civil remedies available to the city as described above, any violation of this chapter shall be punishable as a Class B misdemeanor. Failure to obtain a permit as required by this chapter may also result in enforcement action by the CHPD or other city designee which may immediately stop an event which has not been issued a permit and/or may issue citations where event staff or participants violate other state statutes or city ordinances, such as traffic rules and regulations, disturbing the peace, public nuisance, failure to disperse, trespass, or other health and safety regulations.

14.56.150 Protest zones.

A. The city may establish appropriate protest zones at city property and facilities.

B. The need, location and size of protest zones will be established upon consultation and with approval of the manager and city attorney and, where feasible, the city council.

C. Protest zones will be established to assure safe entry to, exit from, and

appropriate use of city property and facilities by patrons and public.

D. Protest zones will not be placed in the vehicular portion of public streets, and may not be placed on private property unless the owner consents to such use.